



JUVENILE REHABILITATION 2021 PREA ANNUAL REPORT

2019 and 2020 Reporting Data



Washington State Department of
CHILDREN, YOUTH & FAMILIES



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CHILDREN, YOUTH & FAMILIES

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Annual Report Correction & Update

The 2017 annual report, reporting on data through 2016, was signed in 2017 as it should have been. However, the 2018 annual report, reporting on data through 2017 was not signed until 2019; this report should have been signed in 2018. This oversight resulted in the 2019 annual report, reporting on data through 2018, to be signed in 2020.

This 2021 annual report covers data for 2019 and 2020 to correct the error and, moving forward, have annual reports signed in the year they are published. This 2021 annual report was prepared and ready to be posted in September 2021, however, revising the report to include 2020 data and COVID-related issues, caused a delay.

To ensure delays do not occur in the future, annual reports will be submitted for review to the Juvenile Rehabilitation (JR) Assistant Secretary no later than July 1, to be published to the Washington State Department of Children, Youth, and Families (DCYF) website no later than Aug. 1 of each year.

Prison Rape Elimination Act (PREA) 2021 Annual Data and Compliance Report

In its continuing effort to provide quality, therapeutic treatment to youth and young adults in the agency’s care, JR has fully embraced the federal Prison Rape Elimination Act (PREA) standards. JR employs an agency-level PREA administrator to develop, implement, and oversee agency compliance with PREA standards. Additionally, each JR facility has a designated PREA compliance manager who oversees individual facility efforts to comply with PREA standards. JR has been and continues to be committed to adherence with the PREA standards by maintaining a zero-tolerance attitude and policy toward all forms of sexual abuse and sexual harassment in all its facilities. All JR youth are familiar with protocol regarding allegations and investigations of sexual abuse/harassment.

JR operates three secure, medium to maximum-security institutions and eight non-secure community facilities throughout the state. The three institutions are located in Western and Southwest Washington, with five of the eight community facilities located in Eastern Washington. JR’s contract with Pioneer Human Services for confinement services for up to seven JR residents ended Dec. 31, 2018.

Table 1: Year-by-Year Resident Data for all JR Facilities

Criteria	2018	2019	2020
Number of youth admitted to JR during the target year?	581	509	470
Number of youth released/discharged from JR during the target year?	494	387	379
On Dec. 31 of target year, how many persons were held in JR residential facilities?	409	417	395
On Dec. 31 of target year, how many males were held in JR residential facilities?	382	392	366
On Dec. 31 of target year, how many females were held in JR residential facilities?	27	25	29
On Dec. 31 of target year, how many JR residents were aged 17 or younger?	239	199	194
On Dec. 31 of target year, how many JR residents were aged 18-20?	170	218	201

Aggregated Data

All allegations of sexual abuse and sexual harassment, whether verbal or written, are entered into JR's Automated Client Tracking (ACT) system as electronic incident reports. ACT sexual abuse and sexual harassment data is collected from the below facilities.

Institutions

*Echo Glen Children's Center

Echo Glen Children's Center in Snoqualmie, Wash, is a 99-bed medium/maximum security facility that is not fenced but bordered by natural wetlands. It provides treatment services for younger males and is the only institution for females. Echo Glen provides educational services for a wide range of residents with varying needs. It provides Dialectical Behavior Therapy (DBT), Aggression Replacement Training (ART), cultural programming, sex offense specific treatment, and inpatient substance use treatment. Echo Glen offers gender-specific programming for females. It is also known for its Canine Connection program, which allows residents to train future service animals.

**Green Hill School

Green Hill School in Chehalis, Wash, is a 174-bed medium/maximum security fenced facility that provides older male residents with education and vocational training, including modern auto/body, welding, robotics, and cabling technology shops. Educational options include high school diploma, general equivalency diploma (GED), and pre-college courses. Green Hill School provides DBT, ART, cultural programming, sex offense-specific treatment, and intensive outpatient chemical dependency treatment. Green Hill School mostly serves residents aged 18-25, including those who committed their offense under the age of 18 but received an adult sentence.

Naselle Youth Camp

Naselle Youth Camp in Naselle, Wash, is a 71-bed medium-security facility that is not fenced. It provides educational and treatment services for male residents. Educational options include high school diploma and GED. Treatment services include DBT, ART, cultural programming, sex offense-specific treatment, and outpatient chemical dependency treatment. Naselle, in collaboration with the Department of Natural Resources, offers a forestry work program and, in collaboration with the Department of Fish and Wildlife, an aquaculture program. Residents involved in the forestry program assist with supporting firefighters during the height of firefighting season.

Community Facilities

Canyon View Community Facility

Canyon View Community Facility, a 15-bed transitional facility for males, is located in East Wenatchee, Wash. The focus of Canyon View is to successfully transition youth back into the community by providing individual treatment, DBT skills acquisition and generalization, a variety of educational, vocational, and employment opportunities, and support for family reintegration. Residents have the opportunity to participate in regular educational programming both on site and on campus at Eastmont High School as well as Wenatchee Valley College. Vocational training programs through Skills Center and Skills Source and opportunities for employment in the community are also offered.

***Oakridge Community Facility**

Oakridge Community Facility is a 16-bed vocational training program for males. All residents participate in the Manufacturing Academy (MA). MA is a 24-week program consisting of a pre-apprenticeship vocational training program and the possibility of a paid internship. MA provides an overview of basic manufacturing skills in preparation for an entry-level position. Instructed by the Aerospace Joint Apprenticeship Committee (AJAC) at Bates Technical College (downtown campus), students gain experience in blueprint reading, precision measuring, riveting, electric soldering, and much more. Students who graduate from this program earn seven industry standard certifications and both high school (if needed) and college credits. Residents are not eligible to work in the community until after they complete this 24-week program.

****Parke Creek Community Facility**

Parke Creek Community Facility, a 14-bed transitional facility for younger males located in Ellensburg, Wash, is a community facility in partnership with Echo Glen Children's Center to serve JR's young male population. Parke Creek provides Cognitive Behavioral Treatment services and an onsite school program for residents with a minimum-security classification. Residents have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, and family visits. They can also earn community involvement passes to go out in the community with family. Residents who complete the Parke Creek program transition home, transfer to another community facility, or are released to parole services or home.

***Ridgeview Community Facility**

Ridgeview Community Facility, a 10-bed transitional facility for females, is located in Yakima, Wash. Ridgeview provides strength-based, gender-responsive programming and Cognitive Behavioral Treatment to female residents. The residents at Ridgeview are provided the skills necessary to increase self-confidence, the ability to self-monitor their behaviors and emotions, and the ability to respect themselves and others. Ridgeview incorporates both DBT as part of JR's Integrated Treatment Model (ITM) and gender-responsive programming specific for young women.

Ridgeview staff build upon young women's strengths to allow them to realize their potential, set and achieve goals, and become productive members of their communities. They have many opportunities to be in the community. They may attend school, work, and participate in community outings such as shopping, movies, hikes, volunteer/community service, etc. They may also earn community involvement passes with family and authorized home leave visits.

Sunrise Community Facility

Sunrise Community Facility, a 13-bed transitional facility for males, is located in Ephrata, Wash. Sunrise has two programs that residents can participate in – the first is Columbia Basin Job Corps, and the second is Open Doors out of Big Bend Community College. Both are located in Moses Lake, Wash. Residents must be 16 years of age and eligible to enroll in the Job Corps Program or in the Open Doors program along with a minimum of 8–12 months remaining on their sentence. Through this partnership, youth can achieve their education goals and receive career technical training. They have an opportunity to pursue a career in the following trades: carpentry, cement, painting, plastering, finance and business, welding, culinary arts, CISCO Networking, and facilities maintenance. They can obtain the skills needed to become independent and employable and pursue further educational goals. Residents receive incentive pay through their participation in the Columbia Basin Job Corps Program. They have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits, and earning community involvement passes to

go out in the community with family. Sunrise staff fosters a warm and caring environment and work very hard to match to each individual resident's goals. They partner closely with the Job Corps staff to ensure each resident has access to all programs offered at the center, including opportunities to be in the community working for an employer through the work-based learning program. Upon release, residents have obtained their high school diploma or GED along with job placement or admission into a college program.

Touchstone Community Facility

Touchstone Community Facility, a 16-bed transitional facility for males, is located in Olympia, Wash. The focus of this facility is to successfully transition residents back into the community by providing individual treatment, skills acquisition and generalization, and a variety of educational opportunities and support for family reintegration. Residents at Touchstone have the opportunity to attend regular high school, vocational training programs, community college, or work at regular jobs in the community. They have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits, and earning community involvement passes to go out in the community with family.

****Twin Rivers Community Facility**

Twin Rivers Community Facility, a 16-bed transitional facility for males, is located in Richland, Wash. Twin Rivers provides DBT to all residents with an emphasis on individualized treatment and transition. Youth are able to learn and generalize skills in a community-based setting. Twin Rivers provides opportunities to work towards individual goals, which include attending community-based programs such as local secondary school, community college, skills center, and employment opportunities. Staff work closely with each resident, allowing opportunities to complete community service hours and restitution. The treatment team embraces individual differences and, through relationships, learns how to assist youth in achieving their goals. Residents have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits, and earning community involvement passes to go out in the community with family. Twin Rivers works collaboratively with residents and their families to support a successful transition back into their local community.

****Woodinville Community Facility**

Woodinville Community Facility, a 16-bed transitional facility for males, is located in Woodinville, WA. Woodinville is a skill-based program that utilizes the principles and skills of the ITM, specifically DBT. Woodinville strives to prepare residents for successful re-entry by increasing family contact, developing job readiness skills and placement, and supporting educational/vocational goals. Programming is designed to meet individual's needs, with ongoing modeling and coaching from staff. Woodinville Community Facility is a therapeutic environment that supports young men who demonstrate a willingness to develop their own individual program and prepare for successful community integration. Residents have many opportunities to be in the community to participate in shopping, recreation, field trips, local community activities, family visits, and earning community involvement passes to go out in the community with family.

**Denotes facilities that had Department of Justice PREA audits completed in fall 2019.

*Denotes facilities that had Department of Justice PREA audits completed in July 2020. Official audit reports for these, and all prior JR audits, can be found on the DCYF website here:

<https://www.dcyf.wa.gov/practice/practice-improvement/prea>

Community Re-entry Skills Center (Contract ended Dec. 31, 2018)

Community Re-entry Skills Center (CRSC), operated through Pioneer Human Services, is located in Tacoma, Wash. CRSC provides a pre-apprenticeship program in aerospace manufacturing for up to seven JR young adults aged 18-20. Other services include employment readiness supports, occupational training, cognitive-behavioral and substance use treatment, and case management.

Allegations and Investigations

All allegations are taken seriously and investigated. Administrative investigations are conducted using a preponderance of the evidence standard. The Department of Justice has issued, and JR uses, the following definitions for investigative findings:

- **Substantiated:** The investigation concludes there is a greater than 50% chance the incident occurred; JR administrative investigations impose no standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated.
- **Unsubstantiated:** The investigation concludes there is a less than 50% chance the incident occurred; there is insufficient evidence to make a final determination as to whether or not the event occurred.
- **Unfounded:** The investigation concludes there is no evidence the incident occurred.

Definitions

JR uses PREA federal definitions for all categories of sexual victimization.

Resident-on-Resident Sexual Victimization

Non-Consensual Sexual Acts

- Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse; AND
- Sexual contact between the penis and the vulva or the penis and the anus including penetration, however slight; OR
- Contact between the mouth and the penis, vulva, or anus; OR
- Penetration of the anal or genital opening of another person, however slight, by hand, finger, object, or other instrument.

Abusive Sexual Contact

- Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse; AND
- Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person.
- Excludes incidents in which the contact was incidental to a physical altercation.

Sexual Harassment

Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one youth directed toward another.

Staff-on-Resident Sexual Victimization

Staff Sexual Misconduct

Any behavior or act of a sexual nature directed toward a resident by an employee, volunteer, contractor, official visitor, or other agency representative (excludes family, friend, or other visitors).

Sexual relationships of a romantic nature between staff and residents are included in this definition.

Consensual or non-consensual acts include:

- Intentional touching, either by direct contact or through clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire; OR
- Completed, attempted, threatened, or requested sexual acts; OR
- Occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratifications.

Staff Sexual Harassment

- Repeated verbal comments or gestures of a sexual nature to an inmate, detainee, or resident by a staff member, contractor, or volunteer, including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures; OR
- Repeated profane or obscene language or gestures.

Allegations and Cases

Table 2: Total Allegations of Sexual Abuse in all Facilities (Three-Year Comparison)

Year	Youth-on-Youth Non-consensual Sexual Acts		Youth-on-Youth Abusive Sexual Contact		Youth-on-Youth Sexual Harassment		Staff-on-Youth Sexual Misconduct		Staff-on-Youth Sexual Harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2020	1	1	15	6	14	3	25	3*	4	4#
2019	4	1	24	5	21	8	23	3	1	0
2018	1	0	31	8	24	2	33	3	6	0

All = All allegations
 Sub = Allegations that were Substantiated
 * = 2 of 3 involved were contracted employees who teach at JR facilities.
 # = was 1 incident involving 1 staff and 4 residents

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Table 3A: 2020 Substantiated Cases of Sexual Victimization at Each Facility

Facility	Staff Sexual Misconduct	Youth/Youth Sexual Abuse	Sexual Harassment	
			Youth	Staff
Canyon View	0	0	0	0
Oakridge	0	0	0	0
Parke Creek	0	0	0	0
Ridgeview	0	0	0	0
Sunrise	0	0	0	0
Touchstone	0	0	0	0
Twin Rivers	0	0	1	0
Woodinville	0	0	0	0
Echo Glen	2	5	0	0
Green Hill	1	2	2	4
Naselle	0	0	0	0
Total	3	7	3	4

Table 3B: 2019 Substantiated Cases of Sexual Victimization at Each Facility

Facility	Staff Sexual Misconduct	Youth/Youth Sexual Abuse	Sexual Harassment	
			Youth	Staff
Canyon View	0	0	0	0
Oakridge	0	0	0	0
Parke Creek	0	0	0	0
Ridgeview	0	0	0	0
Sunrise	0	0	0	0
Touchstone	2	0	0	0
Twin Rivers	0	0	0	0
Woodinville	0	0	0	0
Echo Glen	0	2	2	0
Green Hill	0	3	5	0
Naselle	1	1	1	0
Total	3	6	8	0

Abusive Sexual Contact and Non-consensual Sexual Acts are combined under Youth/Youth Sexual Abuse

Table 3C: 2018 Substantiated Cases of Sexual Victimization at Each Facility

Facility	Staff Sexual Misconduct	Youth/Youth Sexual Abuse	Sexual Harassment	
			Youth	Staff
Canyon View	0	0	0	0
Oakridge	0	0	0	0
Parke Creek	0	0	0	0
Ridgeview	1	0	0	0
Sunrise	0	0	0	0
Touchstone	0	1	0	0
Twin Rivers	0	0	0	0
Woodinville	0	0	0	0
Echo Glen	0	4	1	0
Green Hill	2	2	0	0

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Naselle	0	1	1	0
CRSC	0	0	0	0
Total	3	8	2	0

Abusive Sexual Contact and Non-consensual Sexual Acts are combined under Youth/Youth Sexual Abuse

Comparative Data Analysis of 2020, 2019, and 2018

Allegations of sexual abuse decreased during the period 2018-2020.

2020 number of allegations	2019 number of allegations	2018 number of allegations
41	51	65

Allegations of sexual harassment decreased during the period 2018-2020.

2020 number of allegations	2019 number of allegations	2018 number of allegations
18	22	30

Resident-on-Resident Incidents

Allegations of *abusive sexual contact* decreased each year during the period 2018 to 2020.

Allegations of *sexual harassment* decreased each year during the period 2018 to 2020.

Allegations of *non-consensual sexual acts*, a fairly rare occurrence, occurred six times during the period 2018 to 2020, with four allegations occurring in 2019 alone. Two of the six were substantiated (Table 2).

Staff-on-Resident Incidents

Allegations of *staff sexual misconduct* decreased from 2018 to 2019, then slightly increased from 2019 to 2020. Of the 81 allegations for the period 2018 to 2020, nine were substantiated and 72 were not. Several cases that were determined as unsubstantiated were from resident third-party reports that provided few or no details such as date and time of incident, who was the victim(s) or witness(s), or where the incident occurred.

Allegations of *staff sexual harassment* have continued to be fairly rare occurrences. Allegations decreased from six in 2018, to one in 2019, then increased to four in 2020.

2019 Agency Actions

- Quarterly PREA compliance manager meetings focusing on lessons learned during facility audits throughout the year and evolving PREA interpretations.
- Development and statewide delivery of an additional staff training focused on maintaining professional boundaries.
- Three community facilities and one institution completed federal PREA audits.

- Added an online training series to support staff’s ability to respond appropriately to residents who may be blind/sight-limited, deaf or hard of hearing, have non-apparent disabilities, and have speech disabilities.
- JR’s three institutions have had challenges meeting staffing ratios. To address this issue, JR petitioned the Legislature and was allocated 57 FTEs during the 2019 Legislative Session. These FTEs were distributed throughout these institutions based on gaps at each location.

2020 Agency Actions

The many ramifications of COVID-19 had a major impact on the day-to-day operations at JR facilities statewide. Staffing shortages, mandated quarantines, limited facility access, and ever-changing safety protocols, reduced PREA efforts to ensuring basic safety and security responsibilities.

- Until the 2020 federal audit, JR allowed local school districts providing education services in JR facilities, to notify JR of their school district employee background checks; this was never identified as non-compliant in any previous audits since 2014. With an understanding that the PREA standard requires JR to perform criminal record background checks on school district employees, JR partnered with the Office of Superintendent of Public Instruction (OSPI) to develop a system to have school district employees submit background check requests through JR.
- A 2020 federal audit revealed that a JR institution did not meet the staffing ratios during school hours. JR proposed, and OSPI agreed, that DCYF develop and deliver a crisis management and verbal de-escalation training for school district employees in the next year. Several training dates were provided to more than 80 school district staff in 2021.
- Two community facilities and one institution successfully completed federal PREA audits in July 2020. Luckily, these audits were near the later stages when the COVID-19 pandemic began.

JR is committed to maintaining zero-tolerance facilities that provide safe, healthy, non-sexualized environments where residents are free from sexual abuse and sexual harassment. JR fulfills this commitment by constantly reassessing policies, procedures, data collection, audits, training, and education.

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